### REPORT OF THE AUDIT OF THE BRACKEN COUNTY SHERIFF'S SETTLEMENT - 2006 TAXES

For The Period January 1, 2007 Through April 19, 2007



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE 502.573.0050 FACSIMILE 502.573.0067

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE BRACKEN COUNTY SHERIFF'S SETTLEMENT - 2006 TAXES

### For The Period January 1, 2007 Through April 19, 2007

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2006 Taxes for the Bracken County Sheriff for the period January 1, 2007 through April 19, 2007. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

### **Financial Condition:**

The Sheriff collected taxes of \$488,037 for the districts for 2006 taxes, retaining commissions of \$18,744 to operate the Sheriff's office. The Sheriff distributed taxes of \$468,068 to the districts for 2006 taxes. Taxes of \$1,225 are due to the taxing districts from the Sheriff.

### **Report Comment:**

The Sheriff's Office Lacks Adequate Segregation Of Duties

### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	1
SHERIFF'S SETTLEMENT - 2006 TAXES	3
NOTES TO FINANCIAL STATEMENT	4
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON	
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	9
COMMENT AND RECOMMENDATION	13



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robert M. Burnside, Secretary
Finance and Administration Cabinet
Honorable Gary L. Riggs, Bracken County Judge/Executive
Honorable Charles R. Rechtin, Bracken County Sheriff
Members of the Bracken County Fiscal Court

### **Independent Auditor's Report**

We have audited the Bracken County Sheriff's Settlement - 2006 Taxes for the period January 1, 2007 through April 19, 2007. This tax settlement is the responsibility of the Bracken County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Bracken County Sheriff's taxes charged, credited, and paid for the period January 1, 2007 through April 19, 2007, in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 12, 2007 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



TELEPHONE 502.573.0050

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robert M. Burnside, Secretary
Finance and Administration Cabinet
Honorable Gary L. Riggs, Bracken County Judge/Executive
Honorable Charles R. Rechtin, Bracken County Sheriff
Members of the Bracken County Fiscal Court

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

The Sheriff's Office Lacks Adequate Segregation Of Duties

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

July 12, 2007

### BRACKEN COUNTY CHARLES R. RECHTIN, SHERIFF SHERIFF'S SETTLEMENT - 2006 TAXES

### For The Period January 1, 2007 Through April 19, 2007

		10.011) 1, 20	0, 111100	-BP	. 12, 200,				
				Spo	ecial				
		County	y Taxes	Taxing	Districts	Sch	ool Taxes	Sta	te Taxes
<u>Charges</u>									
Transferred From Former	Sheriff	\$ 1	105,098	\$	77,945	\$	121,519	\$	39,977
Franchise Taxes			74,769		49,447		38,911		,
Penalties			6,663		4,945		7,730		2,533
Gross Chargeable to Sherif	f	1	186,530		132,337		168,160		42,510
Credits									
Exonerations			278		207		298		104
Discounts			253		164		123		
Delinquents:									
Real Estate			12,133		9,037		14,210		4,581
Tangible Personal Prope	rty		35		23		33		21
Total Credits			12,699		9,431		14,664		4,706
Taxes Collected		1	173,831		122,906		153,496		37,804
Less: Commissions *			7,388		5,144		4,605		1,607
Taxes Due		1	166,443		117,762		148,891		36,197
Taxes Paid			166,262		117,654		147,955		36,197
Due Districts					**		***		
as of Completion of Field	work	\$	181	\$	108	\$	936	\$	0
* Commissions:									
4.25% on	\$	302,911							
4% on	\$	31,630							
3% on	\$	153,496							
** Special Taxing Districts	s:								
Library District			\$	35					
Health District				17					
Ambulance District				56	_				
Due Districts			\$	108	=				
*** School Taxing Districts									
Common School Dist			\$	859					
2 diminon School Dist			Ψ						

The accompanying notes are an integral part of this financial statement.

77

936

Augusta School District

Due Districts

## BRACKEN COUNTY NOTES TO FINANCIAL STATEMENT

April 19, 2007

### Note 1. Summary of Significant Accounting Policies

### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

BRACKEN COUNTY NOTES TO FINANCIAL STATEMENT April 19, 2007 (Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 19, 2007, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2006. Property taxes were billed to finance governmental services for the year ended June 30, 2007. Liens are effective when the tax bills become delinquent. The collection period for these assessments was January 1, 2007 through April 19, 2007.

Note 4. Interest Income

The Bracken County Sheriff earned \$35 as interest income on 2006 taxes. The Sheriff was in substantial compliance with his statutory responsibility regarding interest.

Note 5. Sheriff's 10% Add-On Fee

The Bracken County Sheriff collected \$14,760 of 10% add-on fees allowed by KRS 134.430(3). This amount was used to operate the Sheriff's office. As of July 12, 2007, the Sheriff owed \$308 in 10% add-on fees to his fee account.

Note 6. Advertising Costs And Fees

The Bracken County Sheriff collected \$411 of advertising costs and \$1,055 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees were used to operate the Sheriff's office.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Gary L. Riggs, Bracken County Judge/Executive Honorable Charles R. Rechtin, Bracken County Sheriff Members of the Bracken County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Bracken County Sheriff's Settlement - 2006 Taxes for the period January 1, 2007 through April 19, 2007, and have issued our report thereon dated July 12, 2007. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Bracken County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bracken County Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Bracken County Sheriff's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting which is a basis of accounting other than generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

We consider the deficiency described in the accompanying comment and recommendation to be a significant deficiency in internal control over financial reporting.

• The Sheriff's Office Lacks Adequate Segregation Of Duties

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiency described above to be a material weakness.

### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Bracken County Sheriff's Settlement -2006 Taxes for the period January 1, 2007 through April 19, 2007 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

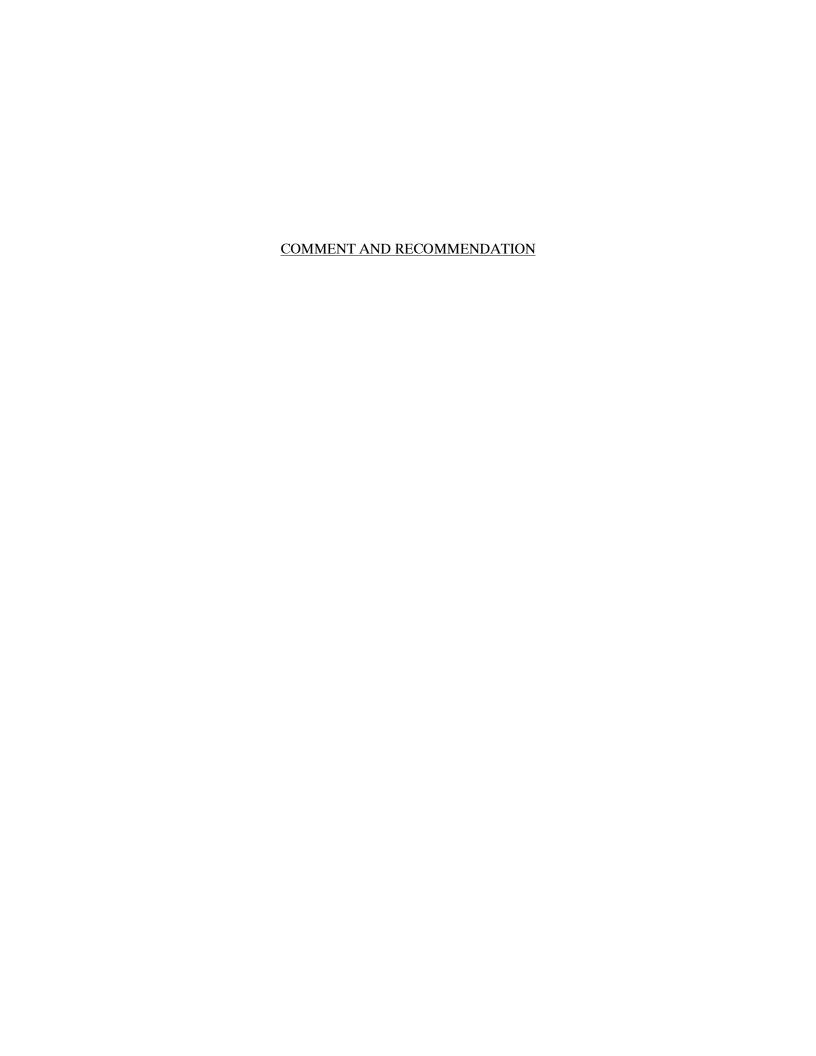
This report is intended solely for the information and use of management, the Bracken County Fiscal Court, and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

July 12, 2007



# BRACKEN COUNTY CHARLES R. RECHTIN, SHERIFF COMMENT AND RECOMMENDATION

For The Period January 1, 2007 Through April 19, 2007

### INTERNAL CONTROL – SIGNIFICANT DEFICIENCY AND MATERIAL WEAKNESS:

### The Sheriff's Office Lacks Adequate Segregation Of Duties

The Sheriff's bookkeeper received payments from taxpayers, prepared daily deposits, deposited collections into the bank, posted tax bills into the computer program, prepared monthly tax reports, prepared checks for payment to the districts, and prepared the tax settlement. By not segregating these duties there is an increased risk of misappropriation of assets either by error or fraud. Good internal controls dictate the same employee should not handle, record, and reconcile receipts. The Sheriff should either segregate these duties or implement steps to strengthen internal controls, such as:

- The Sheriff should review the disbursements ledger and monthly reports to agree to checks.
- The Sheriff should review the receipts ledger and agree it to daily checkouts and deposits into the bank.
- The Sheriff should review the bank statements and reconciliations and agree bank balances to the ledgers.

Sheriff's Response: No response.